



## CITY OF GLENDALE, CALIFORNIA REPORT TO THE CITY COUNCIL

### AGENDA ITEM

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Report: Emerald Isle Playground Replacement and ADA Improvements Project

1. Motion approving the design of the playground at Emerald Isle Park and authorizing the Purchasing Administrator or a designee to execute a purchase order with PlayCore Wisconsin Inc, DBA GameTime for the purchase and installation of playground equipment and required ADA site improvements at Emerald Isle Park in the amount of \$786,025 plus a 10 percent contingency of \$78,603, for a total amount not to exceed \$864,628.
2. Resolution of Appropriation to appropriate \$489,035 from Citywide Playground Equipment Project to the Emerald Isle Playground Replacement Project to cover costs associated with the purchase and installation of playground equipment and associated site improvements at Emerald Isle Park.

### COUNCIL ACTION

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**Item Type:** Action Item

**Approved for** May 23, 2023 **calendar**

### EXECUTIVE SUMMARY

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The existing playground at Emerald Isle Park was installed over twenty years ago and needs replacement to meet the growing needs of a diverse population and comply with the current safety and accessibility standards. The City has been awarded two grants to support completion of the improvement projects, including \$177,952 from the State Park's Prop 68 Grant Program and \$142,964 from the California Parks and Recreation Society (CPRS) to discount price of playground cost.

To meet the performance deadlines of June 30, 2024, staff is proposing a project delivery method through OMNIA Partners, a nationwide purchasing cooperative that allows public agencies to pool their purchasing power through nationally solicited contracts that have been competitively bid in keeping with the national and regional requirements of participating agencies. The City became a registered member of OMNIA Partners in 2012, and as such, under the City Charter, the City can choose contractors from those already preselected by OMNIA Partners without further competitive bidding.

Accordingly, as competitive bidding is not required, staff is seeking authorization for the purchase of the playground equipment and site improvements through the OMNIA

Partners agreement with GameTime, a registered supplier partner under OMNIA Partners who has worked with the City, and the design and installation by Great Western Recreation, a qualified vendor and installer of Playcore/GameTime equipment.

## **COUNCIL PRIORITIES**

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**Mobility, Connectivity, and Safety:** The park improvements will ensure an ADA accessibility route from the parking lot to the playground and restroom. Additionally, the playground surface will be converted from wood chips to poured-in-place rubber surfacing, creating a playground space that is completely accessible.

## **RECOMMENDATION**

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Approve the design for the Emerald Isle Playground Replacement and ADA Improvement Project and authorize the Purchasing Administrator to execute a purchase order with PlayCore Wisconsin Inc, DBA GameTime for the purchase and installation of playground equipment and site improvements at Emerald Isle Park, and approve a Resolution of Appropriation in the amount of \$489,034.83 from Citywide Playground Equipment Project to the Emerald Isle Playground Replacement Project.

## **BACKGROUND**

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In our ongoing effort to upgrade the City's park facilities, the Community Services & Parks Department (CSP) has committed to replacing the playground equipment at Emerald Isle Park. The existing playground was originally installed over twenty years ago, is not meeting the needs of the community, and needs replacement to meet the growing needs of a diverse population. This project is consistent with the City Council's FY 2022-23 priority to increase mobility, connectivity, and safety by improving accessibility to and throughout Emerald Isle Park, and ensures safe, equitable access to park amenities for residents of Glendale, regardless of their physical abilities.

On June 5, 2018, California voters approved Proposition 68, the "Parks and Water Bond Act of 2018" (Senate Bill 5). The Per Capita Program under Prop 68 provides \$185,000,000 to cities and counties statewide for local park rehabilitation, creation, and improvements on a per capita basis, with a maximum award of \$177,952. CSP, with City Council approval, applied to CA Department of Parks and Recreation for the Proposition 68 Per Capita Program Grant on December 22, 2021, and was awarded \$177,952 on May 5, 2022. The grant performance period is through June 30, 2024.

In July 2022, the CPRS announced the availability of competitive grant funds, in partnership with PlayCore and GameTime, to promote the "Statewide Healthy Play Initiative". The purpose of this program is to provide professional development and monetary funding to assist parks with the installation of pre-approved play and recreation projects that promote best practices. Funded projects serve as National Demonstration Sites (NDS) by aligning research-based best practices to create-high quality play and recreation environments.

On August 25, 2022, CSP submitted a grant application to the Statewide Initiatives Promote Play Funding & Impact Report Program for the replacement of the existing playground equipment at Emerald Isle Park. The grant application presented Conceptual Plans drafted by GameTime. The new research-based design will enhance the quality of life for the children and adults in the City of Glendale by incorporating elements of play, such as swinging, climbing, sliding, balancing, and spinning into all new play areas, which will promote physical activity and fitness.

On September 16, 2022, CSP was notified that our application had been selected for funding to bring a pre-approved play and recreation project to our community. In order to receive national recognition during the CPRS annual awards program for our commitment in developing play and recreation space based on design and usage best practices, and as part of the grant requirements, the City must purchase and install playground equipment by June 2024. City will be presented with a certificate from CPRS, added to a national database, and vigorously promoted in regional and national publications as an example of playgrounds that promote best practice.

OMNIA Partners is a nationwide purchasing cooperative that allows public agencies to pool their purchasing power through nationally solicited contracts that have been competitively bid in keeping with the national and regional requirements of participating agencies. GameTime is a registered supplier partner under OMNIA Partners and has an existing contract. Under the Glendale City Charter, Article VI, Section 9, subsection (h), competitive bidding shall not be required for contracts with other governmental entities, or their contractors, for labor, materials, supplies or services. The City of Glendale became a registered member of OMNIA Partners in 2012, and as such, under the City Charter, the City can choose contractors from those already preselected by OMNIA Partners without further competitive bidding.

The City's traditional design/bid/build project delivery method would have required multiple procurement and approval processes which, along with additional administrative processes and project coordination, extends the project's delivery date. To meet the time sensitive deadline, staff is proposing a project delivery method similar to the Carr and Nibley Park playground replacements projects completed in 2018. The Charter exemption with regard to this project will help achieve this delivery timeline and secure the available funding.

The new playground's design, which was prepared by Great Western Recreation, meets the requests of the Emerald Isle Park community and Homeowners' Association (HOA) board members, which included shade structures as part of the playground design, as well as play space for children ages 2 to 5. Upon finalizing the design, staff shared the concept, attached to this report as Exhibit #2, and received the support of HOA board members to proceed to the Parks, Recreation, and Community Services Commission for

their review and recommendation to the City Council for approval. The Parks, Recreation, and Community Services Commission approved the recommendation using the OMNIA Partners purchasing cooperative agreement for the purchase and installation of the playground equipment at Emerald Isle at the January 23, 2023 Commission Meeting.

## ANALYSIS

The estimated cost for the replacement of playground equipment at Emerald Isle Park is \$786,024.39, including demolition and recycling / disposal of the existing equipment, the purchase and installation of new equipment, poured in place rubberized safety surfacing, shade structures, as well as expansion of the playground to include a play space for children ages 2 to 5, and replacing the sand box adjacent to the existing playground. As part of the project, site improvements are also required to ensure access meets ADA requirements, which can also be completed by Great Western Recreation. CSP estimates that another 10% may be necessary for contingency and soft costs associated with permits, and project management, for a total project estimated cost of \$864,626.83. See a cost breakdown below:

Purchase, Installation, and Site Improvements	\$887,090.25
Grant Discount (Grant Funds applied directly to the invoice)	\$(142,963.72)
Freight	\$16,989.00
Tax	\$24,908.86
<b>Total Net Cost for Playground/Site Improvements</b>	<b>\$786,024.39</b>
10% Contingency / Soft Costs (permits/project management)	\$78,602.44
<b>Total Project Cost to the City</b>	<b>\$864,626.83</b>

GameTime is a member of the United States Green Building Council (USGBC), a non-profit organization dedicated to expanding sustainable building practices, addressing environmental concerns, increasing energy efficiency, and reducing waste. GameTime products are made from significant percentages of pre-consumer and post-consumer recycled materials.

## Americans with Disabilities Act (ADA)

The proposed project will comply with current ADA Title II guidelines—Title II of the ADA covers state and local government facilities. Title II entities must ensure that individuals with disabilities are not excluded from programs, activities, and services, and must modify its policies, practices, or procedures to avoid discrimination. Staff met with Building Official at the project site and reviewed the physical features of the site and the proposed replacement project for construction-related barriers as they relate to ADA, to ensure Title II compliance of the exterior accessibility route from the parking lot to the playground.

## STAKEHOLDERS/OUTREACH

The new playground's design, which was prepared by Great Western Recreation, meets

the requests of the Emerald Isle Park community and Homeowners' Association (HOA) board members, which included shade structures as part of the playground design, as well as play space for children ages 2 to 5.

Upon finalizing the design, staff shared the concept, attached to this report as Exhibit #2, and received the support of HOA board members to proceed to the Parks, Recreation, and Community Services Commission for their review and recommendation to the City Council for approval. The Parks, Recreation, and Community Services Commission approved the recommendation at the January 23, 2023 Commission Meeting.

## **FISCAL IMPACT**

The playground replacement project at Emerald Isle Park will cost \$864,626.83.

City Council approved funding in the amount of \$375,592 is currently available as follows:

<b>Existing Appropriation</b>		
<b>Amount</b>	<b>Account String</b>	<b>Funding Source</b>
\$177,472	CSP00941AG-51200-0000-4090	CIP Reimbursement Fund
\$198,120	CSP00941BN-51200-0000-4080	Development Impact Fee - Quimby

Staff is requesting to shift \$489,034.83 from Citywide Playground Equipment Project to the Emerald Isle Playground Replacement Project. The new appropriation request is outlined below:

<b>Requesting Appropriation</b>			
<b>Amount</b>	<b>From (Account String)</b>	<b>To (Account String)</b>	<b>Funding Source</b>
\$489,034.83	51844-51200-0000-4010	CSP00941CN-51200-0000-4010	General Fund

## **ENVIRONMENTAL REVIEW (CEQA/NEPA)**

This project is Categorically Exempt under the provisions of the California Environmental Quality Act (CEQA) as a Class 1 Exemption pursuant to the California Code of Regulations, Title 14, Section 15301. The CEQA Exemption for this project was filed with L.A. County on November 22, 2022.

## **CAMPAIGN DISCLOSURE**

The names and business addresses of the members of the board of directors, the chairperson, CEO, COO, CFO, Subcontractors and any person or entity with more than 10% interest in the company proposed for contract in this Agenda Item Report are attached in Exhibit #3, in accordance with the City Campaign Finance Ordinance No. 5744.

## **ALTERNATIVES**

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Alternative 1: Authorize the Purchasing Administrator to execute a purchase order with PlayCore Wisconsin Inc, DBA GameTime, for the purchase and installation of playground equipment and site improvements at Emerald Isle Park and approve a Resolution of Appropriation to appropriate an additional \$489,035 from Citywide Playground Equipment Project to the Emerald Isle Playground Replacement Project.

Alternative 2: Direct CSP to use the traditional bidding process for equipment, installation, and site improvements at Emerald Isle Park and approve a Resolution of Appropriation to appropriate an additional \$489,035 from Citywide Playground Equipment Project to the Emerald Isle Playground Replacement Project. Traditional bidding would extend the bidding schedule at least three months to release the RFP, evaluate the proposals, and award the contract, as well as additional delays for design and scoping by a consultant. Depending on the selected vendor, selection could jeopardize the CPRS grant if not a Playcore/Gametime vendor. If the timeline were to extend beyond June 2024, the delay could impact the Proposition 68 Program Grant. Additionally, overall costs may increase to achieve the same project scope, such as from escalation.

Alternative 3: City Council may consider any other alternative not proposed by staff.

## **EXHIBITS/ATTACHMENTS**

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- 1) Exhibit #1 – Emerald Isle Park Site Plan
- 2) Exhibit #2 – Emerald Isle Park Playground Design Concept
- 3) Exhibit #3 – Campaign Finance Ordinance Form