



CITY OF GLENDALE, CALIFORNIA REPORT TO THE CITY COUNCIL

AGENDA ITEM

Report: Reject all bids, approve revised plans and specifications, and amend the consulting agreement for the Pacific Park Playground and Pool Shade Structure Project

1. Motion rejecting all bids received on December 21, 2022.
2. Resolution adopting Plans & Specification No. 3853R for the Pacific Park Playground and Pool Shade Structure Project and directing the City Clerk to advertise for bids.
3. Motion authorizing the City Manager, or his designee, to execute an amendment to the professional services agreement with RJM Design Group, Inc. (C106901) in the amount of \$52,135 for a new total not-to-exceed contract amount of \$209,435 and extending the agreement duration until the completion of the project.

COUNCIL ACTION

Item Type: Consent Calendar

Approved for March 28, 2023 **calendar**

EXECUTIVE SUMMARY

Pacific Park and Edison Elementary School, located at 501 S. Pacific Avenue, are a joint use facility between the city and Glendale Unified School District. The park facility is 20 years old and several of the play features and restrooms need replacement and upgrades due to extensive use. The scope of work for the Pacific Park Pool Shade Structure and Splashpad Project includes the construction of new pool and playground shade structures, splashpad replacement and expansion, incorporation of a water recycling system to meet current energy regulations, and accessible restroom improvements.

COUNCIL PRIORITIES

Infrastructure: Add new park amenities and improve accessibility, functionality, safety, and reliability of park features. Improve 20-year-old facility to current codes, regulations, energy efficiency and conservation.

RECOMMENDATION

Approve the Motion rejecting all bids and the Resolution adopting Revised Plans & Specification for the Pacific Park Playground and Pool Shade Structure Project, and directing the City Clerk to advertise for bids.

Approve the Motion authorizing the City Manager to execute an amendment to the professional services agreement with RJM Design Group, Inc. increasing the agreement amount by \$52,135 for a new total not-to-exceed contract amount of \$209,435 and extending the agreement duration until the completion of the project

BACKGROUND

The Pacific Park and Edison Elementary School campus was originally completed in 2003 and was the first joint-use development project between the City of Glendale and Glendale Unified School District. The 10.5-acre site includes a park, library, community center, and elementary school. The park includes a little league ballfield, picnic area, multi-purpose sports field, multi-purpose court, children's play area, and an outdoor pool. The community center building hosts several recreational programs including extensive after-school and educational programs, sports and arts enrichment classes, and youth and family services.

Due to its prime location and numerous amenities, the park is very popular and experiences heavy and constant use by the community; especially the swimming pool, playground, and water play feature areas during the summer months. These popular summertime areas currently lack adequate shade elements. Pacific Park has both mature and recently planted trees, however, they are not positioned to afford shade around the swimming pool and playground areas. The Pacific Park Playground and Pool Shade Structure Project includes strategically placed shade structures to address this deficiency. Additionally, these project components will replace portable shade structures which congest the available deck space, need replacing every year, and do not provide optimal relief from the sun.

The existing Pacific Park splashpad feature has been a welcome and fun reprieve from the heat for many children for 20 years and is now in need of replacement. Due to its extensive use and age, the feature has significant calcium buildup, corrosion, and requires valve replacements annually to repair leaks. The project will replace the existing splashpad water play feature and expand it towards the playground area southwest of the existing water play feature. The new water play feature will increase the system capacity, functionality, and sustainability, and will include a water recycling system required by current regulations. The existing restrooms will also be renovated and expanded to comply with current ADA standards and to meet the demand at the park.

ANALYSIS

In August 2018, City Council approved a Motion authorizing the City Manager to execute a professional services agreement with RJM Design Group, Inc., for professional design and engineering services for the Pacific Park Playground & Pool Shade Structure Project for \$79,800 plus a 15% contingency for a total not-to-exceed amount of \$91,770.

In October 2019, City Council approved an amendment to the agreement with RJM Design Group, Inc., to include the design and engineering of additional site elements such as a new equipment enclosure, water treatment chemical room and outside shower to comply with Los Angeles County health code requirements increasing the agreement amount by \$27,900.

In January 2021, City Council approved an amendment to the agreement with RFM Design Group, Inc. for additional design, engineering and permitting for restroom improvements and enhanced safety elements increasing the agreement amount by \$49,600 to a new total not-to-exceed amount of \$157,300.

Staff recommends increasing the amount of agreement to provide additional plan updates, bidding support, and construction administration in the amount of \$52,135, for a new total not-to-exceed agreement amount of \$209,435 and extend the agreement to the end of the project duration which is projected to be approximately May 2024.

In February 2022, the County of Los Angeles, Department of Public Health, approved the construction documents. In July 2022, the City's Building & Safety Division approved the final construction documents.

On November 1, 2022, the City Council approved a Resolution to adopt the project plans and specifications and direct the City Clerk to advertise for bids. On November 8, 2022, bid documents were made available to contractors, and on November 17, 2022, twelve contractors attended the mandatory pre-bid conference.

On December 21, 2022, the following five bids were received:

Contractor	Bid Amount
ARC Construction, Inc. (ARC)	\$1,670,283
Bedrock Group, Inc. (Bedrock)	\$1,939,000
PUB Construction, Inc. (PUB)	\$2,695,660
Ian Thomas Group (Ian Thomas)	\$2,795,000
Dorado Design & Construction, Inc. (Dorado)	\$3,982,460

On January 29, 2023, the City received one bid protest and upon review, it was determined that ARC had submitted a non-responsive bid. In reviewing the second-lowest bid, it was determined that Bedrock had also submitted a non-responsive bid. Since the bids submitted by PUB, Ian Thomas, and Dorado are significantly higher than the budget for the project, it is recommended to reject these bids, update the plans and specifications, and re-bid the project.

The City's project team including the Architect, Public Works and Community Services and Parks Department staff have reviewed the scope of work, the prepared cost estimate, and compared them to other recent and similar projects. The team believes the Architect's estimate of \$1.7 million (February 2022) remains reasonable and the target bid price of \$1,600,000 to \$2,000,000 is attainable.

The plans and specifications for the project will be revised to incorporate the items identified during the previous bidding process including clarifications to plan details and specified products.

The estimated construction duration is nine months with a potential start date of September 2023. The park's pool usage will be impacted during construction as it operates 365 days per year. In addition, the splashpad operates from approximately May to October of each year, so there will be some impact to usage during the improvements. Impacts to use will be minimized where possible by phasing and expediting work.

Project Description:	Pacific Park Playground & Pool Shade Structure Construction
Plans/Specs Adopted:	March 28, 2023
Advertisement Method:	City website, direct invitation
Specs Issued:	April 7, 2023
Bids Opened Date:	May 3, 2023
Company Name(s) and Bid Amount(s):	TBD
New / Existing Contractor:	TBD
Procurement Method (Bid / RFP):	Bid
Contract Term:	9 months
Construction Phase Begins:	September 2023
Construction Phase Ends:	May 2024

Project Description:	Pacific Park Playground & Pool Shade Structure Design
RFP Approved:	N/A
Advertisement Method:	City website, direct invitation to prequalified consultants

RFP Issued:	November 2017
RFP Due Date:	January 2018
Company Name(s):	1. RJM Design Group, Mission Viejo 2. Larry R. Moss, Glendale
Selection Criteria (If SS, list applicable Provision):	Proposer's related project experience; capacity and resources; project understanding; methodology; management approach; consultant team; schedule/cost
Recommended Consultant(s):	RJM Design Group
New / Existing Consultant(s):	Existing
Procurement Method (RFP / SS):	RFP
Contract Term:	7 years
Project Begins:	October 2018
Project Ends:	Upon the expiration date of the contract

STAKEHOLDERS/OUTREACH

The Pacific Park splashpad and pool are operated by the Community Services and Parks Department (CSP). In February 2017, CSP obtained initial project funding approval from the City Council, Community Development Block Grant Advisory Committee. The Council provided subsequent approvals in April 2018, and June 2021.

CSP has an onsite administration office that is open to the public, but most public requests are received by phone and online. If the project proceeds, the Project Manager will work with onsite staff to minimize any interruptions to municipal operations.

FISCAL IMPACT

There is no fiscal impact associated with rejecting all bids and adopting new plans and specifications. The Architect's estimate for the Pacific Park Playground and Pool Shade Structure Project is \$1.7 million. Funding for the project is budgeted in the Capital Improvement Fund (4010) and Community Development Block Grant Fund (2010); however, additional funding will have to be appropriated at construction contract award to adequately fund the project construction phase.

The project design services amendment with RJM Design Group, Inc. will cost \$52,135. The approved project funding has the available budget to absorb this cost and therefore no new appropriation is being requested at this time. The City Council approved funding is outlined below:

Existing Appropriation		
Amount	Account String	Funding Source
\$45,069	GL: 52100-2010-CSP-0020-P0000 PL: G618314	CDBG Fund
\$38,000	GL: 52100-2010-CSP-0020-P0000 PL: G619314	CDBG Fund
\$370,000	GL: 52100-2010-CSP-0020-P0000 PL: G618315	CDBG Fund
\$400,000	GL: 52100-2010-CSP-0020-P0000 PL: CSP00709AG	CDBG Fund
\$201	GL: 52100-4010-CSP-0020-P0000 PL: 52143	Capital Improvement Fund
\$253,401	GL: 51200-4010-CSP-0020-P0000 PL: 52144	Capital Improvement Fund

ENVIRONMENTAL REVIEW (CEQA/NEPA)

This project is Categorically Exempt under the provisions of the California Environmental Quality Act (CEQA) as a Class 2 exemption pursuant state CEQA Guidelines, Section 15302.

CAMPAIGN DISCLOSURE

The campaign finance disclosure form is attached.

ALTERNATIVES

Alternative 1: Approve the Motion rejecting all bids and the Resolution adopting the revised Plans & Specification for the Pacific Park Playground and Pool Shade Structure Project and directing the City Clerk to advertise for bids. Approve the Motion authorizing the City Manager to execute an amendment to the professional services agreement with RJM Design Group, Inc. increasing the agreement amount by \$52,135 for a new total not-to-exceed contract amount of \$209,435 and extending the agreement duration until the completion of the project.

Alternative 2: Do not approve the recommended Motions and Resolution in which case the Parks and Public Works Departments will continue to maintain the playground and features and keep them in service for as long as possible.

Alternative 3: Consider any other alternative not proposed by staff.

ADMINISTRATIVE ACTION

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Prepared by:

Kevin Todd, Assistant Director of Public Works

Approved by:

Roubik R. Golanian, P.E., City Manager

EXHIBITS/ATTACHMENTS

Campaign Disclosure