



CITY OF GLENDALE, CALIFORNIA REPORT TO THE CITY COUNCIL

AGENDA ITEM

Report: Award of Construction Contract for the Permeable Alley Projects

- 1) Motion to accept the grant award and award a construction contract to Toro Enterprises, Inc. in the amount of \$8,345,145, approving a 10 percent contract contingency in the amount of \$834,515, and authorizing the City Manager or a designee to execute the contract.
- 2) Resolution of appropriation to appropriate funds in the amount of \$9,179,660 for the Permeable Alley Project.

COUNCIL ACTION

Item Type: Consent Item

Approved for November 28, 2023 **calendar**

EXECUTIVE SUMMARY

The Permeable Alley Project will repave alleys in western and southern Glendale with permeable pavement which will capture stormwater. On October 25, 2023, two bids were received for the Permeable Alley Project, and after a thorough review, staff found Toro Enterprises, Inc.'s bid to be a responsive bid from a responsible bidder.

The intent of this item is for the City Council to award a contract to Toro Enterprises, Inc., that will cost \$8,345,145 with a 10 percent contract contingency of \$834,515, totaling \$9,179,660.

Additionally, a resolution of appropriation is needed to appropriate CIP Reimbursement Funds and State Gas Tax Funds to fully fund this project.

RECOMMENDATION

Approve the motion authorizing a construction contract with Toro Enterprises Inc. for the Permeable Alley Project in the amount of \$8,345,145 plus a 10 percent contract contingency of \$834,515 and approve the resolution of appropriation to appropriate funds in the amount of \$9,179,660 from the CIP Reimbursement Fund and State Gas Tax Fund for the Permeable Alley Project.

ANALYSIS

The Clean California Local Grant Program (CCLGP) has made significant investments in litter collection, community engagement, and education to transform unsightly roadsides into spaces of pride for all Californians. CCLGP is a statewide effort with potential projects across the state, with nearly a third of the funds being spent directly in cities, counties, tribes, and transit agencies to clean local streets and public spaces. In January 2022, PWD participated in the Notice of Funding Opportunity for the CCLGP. On September 9, 2022, the City received an award of \$4,998,000 and the Notice to Proceed from the California Department of Transportation for the Permeable Alley Project. This is a project that will repave alleys in western and southern Glendale neighborhoods, replacing the current pavement surface with permeable pavement to effectively capture and treat stormwater runoff.

The scope of work includes the removal of existing deteriorated asphalt concrete pavement and replacement with a permeable concrete gutter and new asphalt concrete pavement. This will provide a new service life for the alley segment and incorporate stormwater infiltration improvements to capture and treat stormwater runoff and replenish the underground aquifers at the following alleys:

1. Alley No. 1 between Wilson Avenue and Harvard Street
2. Alley No. 4 and 5 between Broadway and Chevy Chase Drive
3. Alley No. 9 from Lomita Avenue to the southerly terminus
4. Alley No. 10 from Adams Street to the westerly terminus
5. Alley No. 25 between Justin Avenue and Ruberta Avenue
6. Alley No. 37 between Rosedale Avenue and Newby Street
7. Alley No. 39 between Sonora Avenue and Grover Avenue
8. Alley No. 48 between Gardena Avenue and Railroad Street
9. Alley No. 49 between Central Avenue and El Bonito Avenue
10. Alley No. 57 from Alma Street to Highland Avenue
11. Alley No. 62 and 66 from Harvard Street to the southerly terminus
12. Alley No. 64 from Norton Avenue to Alma Street
13. Alley No. 65 from Isabel Street to the easterly terminus
14. Alley No. 69 from Harvard Street to the northerly terminus
15. Alley No. 101 from Bekins Way to Highland Avenue
16. Alley No. 102 from Highland Avenue to Grange Street
17. Alley No. 109 from Doran Street to Pioneer Drive
18. Alley No. 195 from Adams Street to the easterly terminus
19. Alley No. 197 from Wilson Avenue to California Avenue

20. Alley No. 200 from Wilson Avenue to Broadway
21. Alley No. 203 and 204 from Wilson Avenue to Everett Street
22. Alley No. 219 California Avenue to Alley 220
23. Alley No. 220 from Kenwood Street to Jackson Street
24. Alley No. 222 from Lexington Drive to Doran Street
25. Alley No. 223 from California Avenue to Lexington Drive
26. Alley No. 250 between Burchett Street and Arden Avenue
27. Alley No. 257 from Willard Avenue to southeasterly terminus
28. Alley No. 295 between Cleveland Road to Norton Avenue

Not all stormwater can effectively be captured through the use of permeable pavement. Therefore, additional stormwater infiltration infrastructure in the form of drywells will be installed at the following locations adjacent to the alleys:

1. 822 Cleveland Road
2. 916 Cleveland Road
3. Across from 750 Doran Street
4. Across from 820 Doran Street
5. 827 Idlewood Road
6. 917 Idlewood Road
7. 820 Kellogg Avenue
8. 1032 Linden Avenue
9. 1049 Linden Avenue
10. 809 E. Lomita Avenue
11. 1000 E. Lomita Avenue
12. 910 Pelanconi Avenue
13. 912 Ruberta Avenue
14. 913 Ruberta Avenue

At locations with the presence of extensive underground utilities that will conflict with the installation of a drywell system, further additional stormwater infiltration infrastructure in the form of bioswales will be installed at the following locations adjacent to the alleys:

1. 549 Alexander Street
2. 215 S. Cedar Street
3. 244 N. Cedar Street
4. 210 N. Cedar Street
5. 212 S. Everett Street
6. 412 N. Kenilworth Avenue
7. 506 N. Kenilworth Avenue
8. 544 W. Lexington Drive
9. 545 W. Lexington Avenue
10. 601 Milford Street
11. 725 Orange Grove Avenue

On September 19, 2023, the City Council adopted the project plans and specification and authorized the city clerk to advertise the project for bids. The project was advertised in the Glendale News Press, the City’s website, as well as various online platforms.

On October 25, 2023, the city received two bids from contractors as follows:

- | | |
|-------------------------------------|--------------|
| 1. Toro Enterprises, Inc. | \$ 8,345,145 |
| 2. Environmental Construction, Inc. | \$ 9,979,353 |

Upon review of the bid documents, staff finds the bid of Toro Enterprises, Inc. of \$8,345,145 to be the lowest responsive bid from a responsible bidder. The bid of Toro Enterprises, Inc. in the amount of \$8,345,145 is approximately 0.5% below the Engineer’s Estimate of \$8,385,000.

In addition, staff recommends a reserve for contingencies in the amount of \$834,515 or 10 percent of the bid amount. The contingency is based on previous experience with projects, and this is in conformance with the nature of this project. This will also allow staff to account for any incidental work, unforeseen field conditions that could be encountered during construction, underground utilities issues that could arise because of the nature of the project, and any resulting field modifications that may be necessary.

The State of California Contractor’s State License Board website confirms that the license of Toro Enterprises, Inc. is current, active, and in good standing. Additionally, staff contacted the references provided by Toro Enterprises, Inc. and found they had satisfactorily completed their projects. Also, Toro Enterprises, Inc. has previously completed the Maintenance District 6 Pavement Rehabilitation Phase 1 Project and Pennsylvania Avenue Rehabilitation Project for the City of Glendale in a satisfactory manner.

The construction of this project is anticipated to begin in January 2024 and is scheduled for completion by June 2024.

STAKEHOLDERS/OUTREACH

The environmental benefits to the community stakeholders because of this project will include the following:

Stormwater Management: This project will help manage stormwater runoff by allowing it to percolate into the ground instead of flowing over the surface, which can help reduce the risk of flooding in the project neighborhood.

Groundwater Recharge: This project will allow stormwater to percolate into the ground, recharging groundwater, which can help replenish aquifers and improve the groundwater levels.

Pollution Reduction: This project will help reduce the pollution by filtering out pollutants and contaminants from stormwater runoff before it enters the groundwater supply or existing storm drain systems.

Pavement Rehabilitation: This project will reconstruct the pavement of the alleys in poor condition with permeable pavement portions and begin a new service life for the pavement surface.

Additionally, before the City of Glendale was awarded CCLGP funds, a project-specific community engagement effort was conducted. A project specific website was created to collect feedback on the project prior to the application for grant funds. As part of the public information campaign, a factsheet was prepared that summarized key components of the project with a link to a brief online survey. This information was provided to the public through an email blast to stakeholder groups and posted on the city's website and social media platforms (e.g., Twitter, Facebook, etc.).

Public engagement materials included a fact sheet which provided an overview of the project's improvements and benefits. The fact sheet also included links to the project website and project survey. The project survey also included background information on the project, with questions given to stakeholders for public input that focused on the following topics:

- The type of improvements that would be supported;
- Information on how respondents first heard of project; and
- Requested contact information to keep respondents informed of the project's progress and other related information.

Furthermore, outreach on this project continues to occur through a dedicated website for the project. The website page introduces the public to the project and to the project team, explains the scope of work and project locations, and provides the public with staff contact information for questions, discussion and/or input.

FISCAL IMPACT

The construction of the Permeable Alley Project will cost \$9,179,660, which was not included as a part of the FY 2023-24 approved budget. Therefore, staff is requesting for an appropriation of \$4,998,000 from the CIP Reimbursement Fund and shifting of appropriation of \$4,181,660 from an existing State Gas Tax Fund project. The appropriation requests are outlined below:

Requesting Appropriation			
Amount	From (Account String)	To (Account String)	Funding Source
\$ 4,998,000	GL: 32610-4090-PWD-0020-P0000-PL: PWD01113AG	GL: 52100-4090-PWD-0020-P0000-PL: PWD01113AG	CIP Reimbursement Fund

\$ 4,181,660	GL: 52100-4020-PWD-0020-P0000- PL: PWD00380AN	GL: 52100-4020-PWD-0020-P0000- PL: PWD01113BN	State Gas Tax Fund
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ENVIRONMENTAL REVIEW (CEQA/NEPA)

The Project is categorically exempt from environmental review because of CEQA Guidelines §§ 15301.

CAMPAIGN DISCLOSURE

This item is exempt from campaign disclosure requirements.

ALTERNATIVES TO STAFF RECOMMENDATION

Alternative 1: Do not approve the motion authorizing a construction contract and resolution of appropriation for the Permeable Alley Project. Doing so, however, will not improve the condition of the city alleys and result in the loss of Clean California Local Grant funds, and the city will need to implement other effective stormwater management and pavement rehabilitation practices for these areas.

Alternative 2: The City Council may consider any other alternative not proposed by staff.

ADMINISTRATIVE ACTION

Submitted by:

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Prepared by:

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Armen Avazian, P.E., Principal Civil Engineer

Approved by:

Roubik R. Golanian, P.E., City Manager

EXHIBITS/ATTACHMENTS

Exhibit 1: Project Location Map for Permeable Alley Project